

Internal Audit Report for Cavendish Parish Council

for the period ending 31 March 2025

Clerk	Kay Garner
RFO (if different)	As above
Chairperson	Malcolm Halliday
Precept	£29,650
Income	£58,191
Expenditure	£54,106
General reserves	£42,157
Earmarked reserves	£23,427
Audit type	Annual
Auditor name	Julie Lawes

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources
- compliance with applicable policies, procedures, laws, and regulations
- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption

- the integrity and reliability of information, accounts, and data

Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2024/25 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned

Section 1 – proper bookkeeping The internal auditor will look at the methods and processes used to manage the council's accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.		
Evidence		<i>Internal auditor commentary</i>
<i>Is the ledger maintained and up to date?</i>	YES	The council uses an excel spreadsheet to produce its accounting reports. Financial transactions of the Parish Council are as accurate as reasonably practicable. All transactions are well referenced and provide an effective tool for the basis of the council's internal controls.
<i>Is the ledger on the correct basis in relation to the gross income/expenditure?</i>	YES	Council has chosen to operate its accounts on a payments and receipts basis.
<i>Is the cash book up to date and regularly verified?</i>	YES	Council follows Proper Practices in ensuring that its accounting procedure gives an accurate presentation of the financial position and provides good evidence to support the council's underlying statements which are verified by council.
<i>Is the arithmetic correct?</i>	YES	COMMENT: Council recorded a refund from Chubb for £14.88 as a receipt. The Clerk has now corrected this to be recorded within the payments accounting figures however will require the Accounting Statements on the Annual Return to be amended to reflect the correct amounts in Boxes 3 and 6.
Additional comments:		

Section 2 – Financial Regulation and Standing Orders The internal auditor will check the date the Council conducted its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.		
Evidence		<i>Internal auditor commentary</i>
Have Standing Orders been adopted, up to date and reviewed annually?	YES	The Standing Orders, as seen on the Parish Council's website are the NALC 2025 model which show the updated changes. These were detailed as reviewed by council at meetings held 8 th May 2024 and 12 th March 2025.
Are Financial Regulations up to date and reviewed annually?	YES	Financial Regulations, as seen on the Council's website, are based on the NALC Model Financial Regulations dated 2025. Council reviewed its Financial Regulations inline with requirements as detailed at meetings held 8 th May 2024, 13 th November and 12 th March 2025.
Has the Council properly tailored the Financial Regulations?	YES	The Council's Financial Regulations have been tailored to the Parish Council.
Has the Council appointed a Responsible Financial Officer (RFO)? ¹	YES	In accordance with Section 151 of the Local Government Act 1972(d) (financial administration), the council has appointed a person (the Clerk) to be responsible for the administration of the financial affairs of the relevant authority. This was confirmed by full council at its meetings held 8 th May 2024 and 12 th March 2025 and is in accordance with its Financial Regulations 1.5.
Additional comments:		

¹ Section 151 Local Government Act 1972 (d)

Section 3 – Payment controls The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.		
Evidence		<i>Internal auditor commentary</i>
Is there supporting paperwork for payments with appropriate authorisation?	YES	A selection of random payments were cross checked against the cash book, bank statement and invoices and all were found to be recorded and authorised in accordance with Proper Practices.
Where applicable, are internet banking transactions properly recorded and approved?	N/A	The council does not operate internet banking transactions, using a cheque method or direct debits for payments. At a meeting of full council held 15 th January 2025 it was recorded that council updated its mandate.
Is VAT correctly identified, recorded, and claimed within time limits?	YES	Four claims were made during the period under review totalling £3,427.71. All values were recorded as income within the council minutes and evidenced as received on the bank statements.
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	N/A	Council has not adopted the General Power of Competence.
Are payments under s.137 ³ separately recorded, minuted and is there evidence of direct benefit to electorate?	Partly Met	S137 payments were not identified as being separately recorded within a budget line and were instead included under the misc / other column, but were identified as charitable gifts. The RFO should look to add a column to

² Localism Act

³ Section 137 of the Local Government Act 1972 ("the 1972 Act") enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £10.81 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.

		separately identify s137 payments to enable council to easily identify the total expenditure and ensure it is within the statutory expenditure limits. Council identified a £300 budget for s137 payments for the period under review with a total expenditure of £120.00.
Where applicable, are payments of interest and principal sums in respect of loans paid in accordance with agreements?	N/A	Council has no loans
Additional comments:		

Section 4 – Risk management The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.		
Evidence		Internal auditor commentary
<i>Is there evidence of risk assessment documentation?</i>	YES	The risk assessment documentation as reviewed provides details of the risks associated with the functioning of a smaller authority and the measures that the council will undertake to mitigate such risks. The Risk Assessment for the year under review was considered and adopted by full council at its meeting of 8 th May 2024 and again on 12 th March 2025. The Risk Assessment is published on the council website.
<i>Is there evidence that risks are being identified and managed?</i>	YES	Council is aware that the risk assessment needs to focus on the safety of the Parish Council assets, and particularly its money with council detailing it completing regular bank reconciliations and payment control. There is evidence that overall, the Parish Council has taken action to identify and assess those risks and has considered what actions or decisions it needs to take during the year to manage in order to avoid financial or reputational consequences.

<i>Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?</i>	YES	Council has insurance in place under a specialist policy for local councils with Zurich Municipal which shows core cover for the following: Public Liability: £12m; Employers Liability £10m and Fidelity Guarantee of £250k. This was reviewed by full council at meetings held 8 th May 2024 and 12 th March 2025.
<i>Evidence that internal controls are documented and regularly reviewed⁴</i>	YES	At the meeting of 8 th May 2024, Council, in accordance with Regulation 6 of the Accounts and Audit Regulations 2015, confirmed that the financial and management systems of the council were sound and adequate and internal control arrangements were efficient and effective to address the risks associated with the management of public finances by approving the Internal Control Statement. At a further meeting held 12 th March 2025 council completed a further review of its internal controls.
<i>Evidence that a review of the effectiveness of internal audit was conducted during the year, including consideration of the independence and competence of the internal auditor prior to their appointment⁵</i>	YES	In accordance with the Accounts and Audit Regulations 2015, the Parish Council formally reviewed the scope and effectiveness of its internal audit arrangements as detailed above within the Internal Controls document.
Additional comments:		

⁴ Accounts and Audit Regulations

⁵ Practitioners Guide

Section 5 – Budgetary controls		
The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed		
Evidence		Internal auditor commentary
<i>Verify that budget has been properly prepared and agreed</i>	YES	The budget for the year 2024/2025 was discussed at a Finance Committee meeting held 20 th November 2023 and further discussed and approved at the Council meeting held 10 th January 2024.
<i>Verify that the precept amount has been agreed in full Council and clearly minuted</i>	YES	The precept was set at £29,650 for 2024/2025 and formally approved by council at the meeting held 10 th January 2024.
<i>Regular reporting of expenditure and variances from budget</i>	YES	The minutes evidence that council reviewed its budget against expenditure at a meeting held 24 th February 2025.
<i>Reserves held – general and earmarked⁶</i>	YES	The Council, as at year-end, had Earmarked Reserves totalling £23,427 with the balance being General Reserves of £42,157.
Additional comments: Council has followed the recommended key stages as to the budgetary process for the year: <ul style="list-style-type: none"> • Decide the form and level of detail of the budget • Review the current year budget and spending • Assess levels of income • Bring together spending and income plans • Provide for contingencies and consider the needs of reserves • Approve the budget • Confirm the precept or rates and special levies and 		

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

- Review progress against the budget regularly throughout the year

Section 6 – income controls		
The internal auditor will seek evidence to ensure income is correct managed – recorded, banked, and reported and test mechanisms used to achieve this.		
Evidence		Internal auditor commentary
Is income properly recorded and promptly banked?	YES	A number of items of income were cross-checked against the cash book and bank statement and found to be in order. In accordance with proper practices the Responsible Financial Officer ensures that accounting records contain day to day entries of all sums of money.
Is income reported to full council?	YES	In accordance with the council Standing Orders income received is reported to full Council and detailed within the minutes.
Does the precept recorded agree to the Council Tax Authority's notification?	YES	The Council received precept of £29,650 during the year under review from West Suffolk Council in April 2024.
If appropriate, are CIL reporting schedules in accordance with the Regulations? ⁷	N/A	West Suffolk Council does not issue Community Infrastructure Levy payments.
Is CIL income reported to the council?	N/A	
Does unspent CIL income form part of earmarked reserves?	N/A	
Has an annual report been produced?	N/A	
Has it been published on the authority's website?	N/A	
Additional comments:		

⁷ Community Infrastructure Levy Regulations 2010

Section 7 – petty cash		
The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.		
Evidence		Internal auditor commentary
<i>Is petty cash in operation?</i>	<i>N/A</i>	The Parish Council does not operate a petty cash system.
<i>If appropriate, is there an adequate control system in place?</i>	<i>N/A</i>	
Additional comments:		

Section 8 – Payroll controls		
The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.		
Evidence		Internal auditor commentary
<i>Do all employees have contracts of employment?</i>	YES	Council had 1 employee on its payroll at the period end 31 st March 2025. Employment contracts were not reviewed during the internal audit but the clerk to the council has confirmed that a Contract of Employment is in place.
<i>Has the Council approved salary paid?</i>	YES	
<i>Minimum wage paid?</i>	N/A	
		All salary payments are presented to the Council for approval and payments made in accordance with Council's own Financial Regulations.
		No employee is paid the national minimum wage.
<i>Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?</i>	YES	The payroll function is operated in accordance with HM Revenue and Customs guidelines. There are suitable payroll arrangements in place which ensures the accuracy and legitimacy of payments of salaries and wages, and associated liabilities and as such the Council has complied with its duties under employment legislation.
<i>Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?</i>	YES	The payroll function for the year under review is operated in accordance with HM Revenue and Customs guidelines and outsourced to Suffolk Association of Local Councils. Cross-checks were completed on three payments covering salary and PAYE were found to be in order.
<i>Is there evidence that the Council is aware of its pension responsibilities? Are pension payments in operation?⁸</i>	YES	Council is aware of its pension responsibilities with the member of staff choosing to opt out as detailed at the council meetings held 8 th May 2024 and 12 th March 2025.

⁸ The Pension Regulator – [website click here](#)

<i>Have pension re-declaration duties been carried out</i>	YES	The minutes of the meeting held 12 th March 2025 state a re-declaration has been made to the Pension Regulator.
<i>Are there any other payments (e.g.: expenses) and are these reasonable and approved by the Council?</i>	YES	There is a satisfactory expense system in place and all staff expenses claimed are in accordance with Council's Financial Regulations.
Additional comments:		

Section 9 – Asset control The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.		
Evidence		Internal auditor commentary
<i>Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices?⁹</i>	YES	The Asset Register, as viewed on the Council's website, was approved at the meeting of 8 th May 2024 and updated 12 th March 2025. The Asset Register reflects those items listed under insurance and within the Parish Council's remit for maintenance and ownership. It is noted that the declared value for all assets at year-end 31 st March 2025 is £863,620 which reflects overall movement in the asset register covering acquisitions and disposals.
<i>Is the value of the assets included? (Note value for insurance purposes may differ)</i>	YES	
<i>Are records of deeds, articles, land registry title number available?</i>	N/A	
<i>Are copies of licences or leases available for assets sited at third party property?</i>	N/A	N/A

⁹ Practitioners Guide

<i>Is the asset register up to date and reviewed annually?</i>	YES	The asset register was reviewed as detailed above with the values submitted on the Annual Governance and Accountability Return for Internal Audit showing an asset value of £863,620 which shows a decrease from 2023/2024 which agrees with that detailed in the Asset Register.
<i>Cross checking of insurance cover</i>	YES	The Asset Register and the Insurance cover were both considered at meetings held 8 th May 2024 and 12 th March 2025.
<i>Additional comments:</i>		

Section 10 – bank reconciliation		
The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.		
Evidence		Internal auditor commentary
<i>Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?</i>	YES	Bank reconciliations are reported to council at each meeting. These are published within the council minutes.
<i>Do bank balances agree with bank statements?</i>	YES	Bank balances agree with period end statements and as at year end 31 st March 2025 the balance across the council's accounts stood at £65,583.73 as recorded in the Statement of Accounts and on the year-end Bank Reconciliation.
<i>Is there regular reporting of bank balances at Council meetings?</i>	YES	Balances across the Council's accounts are reported at each meeting of full Council. The minutes demonstrate that a review of the bank reconciliation versus the bank statements has been undertaken. This is not only good practice but is also a safeguard for the RFO and fulfils one of the authority's internal control objectives

Section 11 – year end procedures		
Evidence		Internal auditor commentary
<i>Are appropriate accounting procedures used?</i>	YES	Accounts are produced on a receipts and payments and all found to be in order.
<i>Financial trail from records to presented accounts</i>	YES	The end of year accounts and supporting documentation were well presented for the internal auditor review.
<i>Has the appropriate end of year AGAR¹⁰ documents been completed?</i>	YES	<p>The Council is a smaller authority with gross income and expenditure exceeding £25,000, it has completed Form 3 of the AGAR.</p> <p>COMMENT: The guidance notes as issued on the Annual Governance & Accountability Return advises ‘the authority should receive and note the Annual Internal Audit Report before approving the Annual Governance Statement and the accounts.’</p> <p>As some amendments were required on last year’s figures – as stated by the External Auditor, and a revision required to this year’s payments and receipts council will need to review the revised Statements and Accounts and approve the AGAR at a further meeting.</p>
<i>Did the Council meet the exemption criteria and correctly declared itself exempt?</i>	N/A	As the Parish Council had gross income and expenditure exceeding £25,000 it was not able to declare itself exempt from a limited assurance review.
<i>During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?</i>	NO	During the review of the publication requirements of the Accounts and Audit Regulations 2015, it is noted that, for the year 2023-2024, the RFO had set the dates for the inspection of the Council’s accounts and associated

¹⁰ Annual Governance & Accountability Return (AGAR)

		documents as 17 th June 2024 to 26 th July 2024 with the date of the notice being 17 th June 2024. This is published on the council website. RECOMMENDATION: The Notice of Public Rights states the date of announcement must be not less than one day before the start date. Council had set the notice date and the start date as the same.
<i>Have the publication requirements been met in accordance with the Regulations?¹¹</i>	YES	In accordance with the Accounts and Audit Regulations 2015, as a smaller authority with either income or expenditure exceeding £25,000 but not exceeding £6.5 million, it is confirmed that the Council complied with the requirements of the Accounts and Audit Regulations 2015 for the year ending 31 st March 2024 as it published the following on its website: Annual Internal Audit Section 1 - Annual Governance Statement Section 2 - Accounting Statements Section 3 - The External Auditor Report and Certificate Notice of the period for the exercise of public rights and other information required by Regulation 15(2) Accounts and Audit Regulations 2015.
<i>Additional comments:</i>		

¹¹ Accounts and Audit Regulations 2015

Section 12 – internal audit		
The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.		
Evidence		Internal auditor commentary
Has the Council considered the previous internal audit report?	YES	The Internal Audit Report for the period ending 31 st March 2024 was formally considered by and approved at the meeting of full Council on 10 th July 2024.
Has appropriate action been taken regarding the recommendations raised?	Partly Met	Council has considered and actioned some of the recommendations made. Outstanding items include: <ul style="list-style-type: none"> • Terms of reference for the Finance Committee • Annual Parish Council Meeting not held in accordance with legislation which states the first item on the agenda should be the election of the Chairman
Has the Council confirmed the appointment of an internal auditor? Has the letter of engagement been approved by full council?	YES	SALC were appointed as the council's internal auditors for the year ending 31 st March 2025 at the meeting of 12 th March 2025 confirming the letter of engagement. Council has understood the requirement to ensure that it has a clear understanding of the roles and responsibilities for internal audit, audit planning and timing of visits, reporting requirements; access to information; period of engagement and remuneration.
Additional comments:		

Section 13 – external audit for the period under review		
The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.		
Evidence		Internal auditor commentary
Has the Council considered the previous external audit report? ¹²	YES	At the meeting of full Council held 13 th November 2024, council considered the report from the External Auditor for the year ending 31 st March 2024. The Notice of Conclusion was seen on the council's website.
Has appropriate action been taken regarding the comments raised?	NO	The external auditor advised amendments needed to be made to the accounting statement figures for 2023/2024 and that council would need to answer NO in assertion 4 of the Annual Governance Statement. RECOMMENDATION: As the Annual Governance and Accountability form for 2024/2025 had already been approved by council prior to submission to the Internal Auditor this will need to go back to council for it to approve the required amendments.
Additional comments:		

¹² Regulation 20 Accounts and Audit Regulations 2015 – following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.

Section 14 – additional information		
The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.		
Evidence		Internal auditor commentary
Was the annual meeting held in accordance with legislation? ¹³	NO	The Annual Meeting of the Parish Council was held on 8 th May 2024. RECOMMENDATION: It is a requirement that the first item on the agenda for the Annual Parish Council Meeting must be the election of the Chairman as stipulated in the Local Government Act 1972. Section 15(2) of the Act states: "The election of a chairman shall be the first business transacted at the annual meeting of the parish council..."
Is there evidence that Minutes are administered in accordance with legislation? ¹⁴	YES	Council is aware that that under LGA 1972 schedule 12, paragraphs 41(1) and 44 the draft minutes of a meeting should be formally approved (with any necessary amendments) at the next meeting. At each meeting, the Chairman is given formal approval to sign the minutes.
Is there a list of members' interests held?	YES	The Register of Interests for all current Parish Councillors is available on the West Suffolk Council website which council has provided a link to from their own website.
Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?	YES	The Parish Council acts as sole trustee for the Finbow-Ambrose Cavendish Village Sports and Recreational Trust (Charity no. 1047595). The end of year accounts was submitted for the internal audit review showing the monies distributed and receipts received. The Annual Trustee meeting was held on 13 th November 2024. All required information is published on the council website.

¹³ The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹⁴ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

<i>Has the Transparency Code been correctly applied, and information published in accordance with current legislation?</i>	N/A	Whilst the Local Government Transparency Code 2015 applies to local authorities, including parish councils with annual income or expenditure (whichever is the higher) over £200,000, Councils with income over £25,000 but under £200,000 are expected (but are not legally required to do so) to follow its recommendations.
<i>Has the Council registered with the Information Commissioner's Office (ICO)?¹⁵</i>	YES	The Council is correctly registered with the Information Commissioner's Office (ICO) as a Data Controller in accordance with the Data Protection Legislation.
<i>Is the Council compliant with the General Data Protection Regulation requirements?</i>	YES	Council has taken active steps to ensure compliancy with the GDPR requirements and has adopted a number of GDPR Policies as published on the council website.
<i>Has the Council published a website accessibility statement on their website in line with Regulations?¹⁶</i>	YES	Council has accessibility tools on its website thereby allowing for increased functionality, along with a website accessibility statement detailing the technical information and methods used for testing the website; the steps being taken to improve accessibility and how the site is being improved. COMMENT: To ensure that content meets the WCAG 2.2 Standard under Regulation 8 of the Public Sector Bodies (Websites and Mobile Applications) (No. 2) Accessibility Regulations council should look to complete an up-to-date test of the site, with the last one completed January 2020.
<i>Does the council have official email addresses for correspondence?¹⁷</i>	YES	Council operates with a specific email address for the Clerk of the council. COMMENT: Councils are encouraged to move to a gov.uk email demonstrating that the council has an official status thereby building trust, credibility and authenticity.

¹⁵ Data Protection Act 2018

¹⁶ Website Accessibility Regulations 2018

¹⁷ Practitioners Guide

<i>Is there evidence that electronic files are backed up?</i>	YES	A back-up of the council's data is taken and stored appropriately on a cloud-based system.
<i>Do terms of reference exist for all committees and is there evidence these are regularly reviewed?</i>	NO	Terms of Reference were not evidenced for the Finance Committee. RECOMMENDATION: Terms of Reference are essential for good governance, legal compliance, and effective delegation. They help both the parish council, and the public understand what each committee is supposed to do, and how it does it.
<i>Additional comments:</i>		

Signed: Julie Lawes

Date of Internal Audit Report: Wednesday 28th May 2025

On behalf of Suffolk Association of Local Councils